

WHITMAN TO TACKLE BUDGET-TOMORROW

Drastic Reform Step Will End "Logrolling" by Killing Lump Sum System.

TO QUIZ STATE OFFICIALS

ALBANY, Nov. 14.—Gov. Whitman will initiate on Tuesday the conference which are to be held weekly with a view of framing an executive State budget for submission to the Legislature in January which will include all appropriations to be made by the next Legislature.

The heads of the Agriculture, Banking and Insurance departments will be questioned first by the Governor and then the chairman of the legislative finance committee, at public hearings to be held in the Executive Chamber. The Governor will be aided in this work by his secretary, William A. Orr, and Charles A. Hervey, the expert of the New York City Finance Department, who aided Gov. Whitman last May in planning the thirty day appropriation bills left by the Legislature.

Mr. Hervey is expected to like service for Controller Frederickson in the preparation of the New York City budget recently completed by the Board of Estimate and Apportionment. In the executive office, Mr. Hervey is expected to see the death knell of the system of lump sum appropriations for State departments and institutions.

This outcome of Mr. Whitman's plan to frame a comprehensive State budget to be submitted for the consideration of the Legislature is the most drastic and far reaching step in economic progress that has ever been attempted in this State.

"Lumping" Plan Abused.

For years the plan of lumping into a single appropriation bill for a department or State institution all diverse elements of expenditure as maintenance, repairs, supplies, personal service and other items has been used to put through the Legislature all sorts of extraneous schemes for needless expenditure and extravagance.

The old established game of "log rolling" and the quiet achievement of private political ends have been possible through the introduction of numerous separate appropriation bills in which, under the cloak of a single sum set aside for the needs of one or several departments, there have been concealed plans to spend annually hundreds of thousands of dollars out of the public treasury in the employment of unneeded labor, the purchase of unnecessary materials to keep this labor presumably at work.

A typical and annually recurring instance has been the appropriation of a stated sum for "maintenance and repairs." In any department or institution the needed "repairs" have usually formed the most persuasive argument in calling for a large appropriation. There being no provision in the bill to the contrary, the entire appropriation could be, and very often was, spent simply on maintenance and supplies, or other. No repairs have been made during the year a still larger appropriation under this plea would be asked for and obtained the following year.

First Reform Attempt.

No Legislature or Governor has ever attempted to abolish or reform this system.

Last year Gov. Whitman during the thirty day bill period after the adjournment of the Legislature, sought to acquire by personal examination of the heads of departments a "classification" of all State needs and expenditures, and to compare these needs with the lump sums appropriated.

But owing to the brief time available and the frank ignorance of many departments heads concerning the financial details of their offices, most of the recommendations of the Governor were in the past "with an asterisk," meaning that the Governor's veto, which prohibits him from reducing a single item, though he may veto it entirely, made it impossible to segregate the necessary from the unnecessary appropriations without impairing the efficiency of some legitimate State function.

The Governor decided that he would prevent the recurrence of such a situation while he remained chief executive. Accordingly he consulted with the men who had studied the State's needs and expenditures, and then undertook to have a tentative State budget framed for the coming year that would enable the Legislature to proceed with the decision. His plan was to have a detailed consideration of all proposed State expenditures.

To carry out this plan a fifteen page printed pamphlet, "Classification of State Expenditures," was prepared under the Governor's direction. It was to be used as a guide by State officials in framing requests to the Governor's budget conference for appropriations for next year.

Called a Classification.

This pamphlet will reach every State department and institution head tomorrow. It is called a "classification" of all State Expenditures, and in every imaginable item of expense for public purposes in any direction is classified under its proper heading.

All departments will be required to adhere closely to the rules and classifications set forth in the guide in the framing of their appropriation requests. The budget conference, which will be held by the Governor, will be held in the Executive Chamber, and will be held in the Executive Chamber, and will be held in the Executive Chamber.

The Governor and his advisers are convinced that this system of classifying and detailing all proposed expenditures will result in large and substantial economies in the public funds. It will abolish, they believe, the system of obtaining appropriations from the Legislature of public moneys for purposes for which it was never the intention to spend them.

The standardization of State salaries, which has occupied the attention of the Senate Committee on Civil Service for several months, will also be taken up by the budget conference, should also lead to a considerable reduction in the State annual payroll.

The work of the budget conference, the Governor is confident, will enable him to submit for the Legislature's consideration an intelligent detailed budget of all State expenditures, framed entirely upon business principles and devoid of the mysterious items which have hitherto always been carefully hidden away in the State appropriation woodpile.

\$25,000 Estate to Be Awarded.

New City, Nov. 14.—Surrogate McCauley of Rockland county is called upon to decide this week whether Mrs. James West or her son, Gerald West, is the owner of the \$25,000 estate left by her late husband. The late Mr. West died a year ago when on the Rockland train he was killed by a freight train. The distribution of the \$25,000 estate was the subject of a long and bitter fight. The late Mr. West was killed by a freight train. The distribution of the \$25,000 estate was the subject of a long and bitter fight.

NEWEST TAX PLANS AT INCOMES OF \$2,000

Senator Mills Outlines Three Proposed Laws to Add to State's Revenues—Non-residents Flourishing Here Must Help Bear Burdens.

Ogden L. Mills, chairman of the State Joint Legislative Committee on Taxation, has prepared an outline of the three principal measures now under consideration by the committee as substitutes for the present personal property tax and as a means of raising the additional revenue which the rapid increase of State expenditures within the past few years has made necessary. These are:

- (1) State income tax ranging from 1 percent on income up to \$2,000, to 2 percent on income over \$2,000, and 3 percent on income over \$10,000.
- (2) A classified personal property tax covering all tangible and intangible items of personal property with the exception of certain tangible property to the amount of \$2,000, the rate to be fixed separately for each class—3 to 10 mills on tangible property and 2 mills on the market value of stocks, bonds, notes, debentures, etc.
- (3) An ability to presume income tax, being a tax on a man's income as presumed either from the rent he pays, or from the value of the property he owns, or from the value of the business he carries on.

Heaviest Burden on Realty.

Mr. Mills points out that all testimony before his committee has indicated that the present tax is almost entirely borne by the real estate owners or their tenants, that real estate in many localities cannot bear an increased burden without a decrease in capital value, and that many savings banks and insurance companies investing the deposits of small savers are being driven out of the State by the heavy burden of the present tax.

The proposed income tax, however, would be a tax on a man's income as presumed either from the rent he pays, or from the value of the property he owns, or from the value of the business he carries on.

No Debt Deductions.

There would be no debt deductions of any kind, the impossibility of allowing for any, due to the evasions that would follow, being one of the principal objections to the scheme. The proposed tax would be the heaviest burden on the real estate owners or their tenants, that real estate in many localities cannot bear an increased burden without a decrease in capital value, and that many savings banks and insurance companies investing the deposits of small savers are being driven out of the State by the heavy burden of the present tax.

Exemptions from the Proposed Income Tax.

The exemptions from the proposed income tax are mentioned as pensions, salaries, and honoraria of State and Federal officials, and of the judges of the State and Federal courts, and of the members of the State and Federal legislatures.

Public Service Corporations, Banks and Insurance Companies.

Public service corporations, banks and insurance companies are not included. Deductions will be allowed to individuals from income on the necessary basis of the bill to the contrary, the entire appropriation could be, and very often was, spent simply on maintenance and supplies, or other. No repairs have been made during the year a still larger appropriation under this plea would be asked for and obtained the following year.

150,000 GET MORE TAXES.

PAY AS MAIL CARRIERS.

Post Office Department Says Two Cent Levy Would Raise Competition Shows Systems Are Making Money.

WASHINGTON, Nov. 14.—The Post Office Department issued this statement today:

"Adjustments just completed by the Post Office Department fix the pay of mail carriers in the third class section for carrying the mails during the four year period which began July 1 of this year. Large increases in compensation have been made for the States and eager competition among the great railroads of the middle West are shown.

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WAR MOVES TO EAST SIDE.

German on Trail of Russian.

Paul Molochin, 37 years old, of 272 Delancey street, who says he served in the German army before he came to this country, was interviewed in the gutter yesterday morning by a Russian agent, who was looking for a man named Molochin. The agent was looking for a man named Molochin. The agent was looking for a man named Molochin.

GIRL SLAYER OF BABY DIES.

Jennie Burch Was State's Youngest Prisoner on Murder Charge.

Cold Spring, N. Y., Nov. 14.—News reached here today that Jennie Burch, 23 years old, who was tried for murder in the first degree in Putnam county, and was sentenced to life imprisonment, died yesterday morning of pneumonia. She was the youngest person ever tried for murder in New York State. She was committed to Matteawan asylum and was quietly released several months later.

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LAWYERS MORTGAGE CO. CAPITAL, SURPLUS & P. \$9,000,000. 50 Liberty St., N. Y. 184 Montague St., Bklyn.

6,000 ASK PENSIONS FOR U. S. EMPLOYEES

Great Gathering at Hippodrome Urges Passage of the Hamill Bill.

MANY NOTABLES THERE

A little, white haired man, erect and soldierly in spite of more than 75 years, stood on the platform of the Hippodrome yesterday afternoon and the 6,000 people in the auditorium cheered him for five minutes. The man was Sergeant Frank Scanlon, civil war veteran and recipient of a pension from the Government for forty-five years a postal employee, dismissed from the civil service because he fell ill and could not report for duty, now dependent on the support of a married daughter.

The Occasion was the retirement rally of the United States Association of Civil Service Employees, held to plead for the passage of the Hamill bill for pensioning superannuated Federal employees.

Mr. Scanlon, who presided, introduced Sergeant Scanlon as a victim of a system in which this country is behind the nations of Europe and the majority of the much despised corporations which have already seen the advantage of taking care of faithful and outworn employees.

Even seated in the huge Hippodrome was filled and there were three or four rows of standees in the rear, besides about 500 guests and speakers gathered on the stage apron and the United States and Brooklyn letter carriers' bands, which led the programme with a concert. William J. Donovan, chairman of the committee on arrangements, introduced Collector Malone.

"In the customs service of this port for 25 years," said Mr. Malone, "I have seen the service of civil service employees, who have been employed for more than twelve years," said Mr. Malone. "It is a thought that the Government will take care of the declining years of these men who in their lifetime served the Government well. To my mind the only efficient system is one of civil service under which no official dare think of the greed or politics of his employees and under which faithful service is adequately rewarded."

Andrew McKee, president of the National Association of Civil Service Employees, termed civil service a door to favor and retirement a reward for service. He said that the Government should take care of its employees, who have been employed for more than twelve years, and that the Government should take care of its employees, who have been employed for more than twelve years.

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M'CALL TO HEAR TO-DAY GOVERNOR'S DECISION

Whitman's Secretary, Coming Here to Serve Thompson Charges, May Tell of Executive's Attitude—Removal Is Expected.

ALBANY, Nov. 14.—The Thompson committee charges upon which the investigators based their request to Gov. Whitman to remove from office Chairman Edward E. McCall of the New York City Public Service Commission will be served upon Chairman McCall at the Commissioner's office to-morrow afternoon shortly after 4 o'clock.

This was determined by the Governor to-day after he returned from his western trip and had read the charges. The Governor's secretary, William A. Orr, will leave Albany on the noon train to-morrow, reaching New York City at 2:45 o'clock, and expects to reach the office of the Public Service Commission immediately afterward and will hand the charges personally to Chairman McCall.

The order accompanying the charges will state that the Governor accords a period of ten days in which they may be answered by Chairman McCall. If Mr. McCall takes the full time to answer he would have until Monday, November 22, to do so.

The fact that Secretary Orr is to serve these charges is taken as an indication that he may notify Chairman McCall just what the attitude of the Governor is on these charges, so that Chairman McCall will know the situation from the Governor's standpoint, so he may guide himself accordingly.

Gov. Whitman and Chairman McCall have been friends for a long time, being as two men in public life frequently become friends.

Chairman McCall has been a member of the Thompson committee since its organization, and has been a member of the Thompson committee since its organization, and has been a member of the Thompson committee since its organization.

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